G. R. S. 58]

Previous references.

SR 175-10 (1670)
82-13. 82-13. (142) (467)

1914-15

File No. 66-14

Serial Nos. 1-2

(SR)

Later references.

S.R. 66-1485 4, 6, 7, 8, 9, 10, 11 & 13; 8. June 16.

S.R 8-16 (9 to 12)

GENERAL AND REVENUE SECRETARIAT.

Serial Nos. 1-2

Part B for January, 1915

SUBJECT.

Special Detective Staff, Excise Department.

SR: 1. From the Excise Comr. No. 4170 D/9/12/14.
With refce Govt Progs. No. Fl 3190-1/SR 82-13-5 D/23.12.14 Sanctioning the revised scheme of Special detective Estabt for one year, forwards his report on the work of the detective staff during the period in question.
From the same officer No. 4305 D/14/12/14. Forwards the opinion of the Dy. Comr. of the Tumkur Dn on the working of the Spl Detective Staff

GPB—10,000—23-3-15

SR: 2. To the Ex. Comr. No. Fl 3330-14/20.1.1915.
Directs that the staff be continued upto the end of June, 1915 with a request that Proposals may

P.T.O.

be sent up for placing this establishment in a satisfactory footing.

S. Smethurst.
5/4/6/1915

No. C. 334.
5. 1. 1914.

G.R.S. 11] 1914-5

GENERAL AND REVENUE SECRETARIAT.

(S. R)

NOTES.

File No. 66-14

FILE HEADING.

Special Detective Staff, Excise Dept

From

The Excise Commr in Mysore

No. 4170 Dated 9/12/14 Received 12/12/14.

Diary No. 2254 | Enclos. 1 Report 1 Statement. Spare Copies. — | Serial No. 1.

BRIEF ABSTRACT OF LETTER.

I. With reference to G.O. No. H 3190-1/SR 82-63-5 dt 23/12/14 sanctioning the revised scheme of special detective Estabt for one year, forwards his report on the work of the detective staff during the period in question

From the same office No. 4305 dt 14/12/14: Forwards the opinion of the Dy Commr of the Hunsur Dt on the working of the Spl detective staff.

NOTES AND ORDERS.

1. Paragraph 11 of the paper under disposal (not) contains the opinion in general of the Excise Commr. The continuance of the special detective staff has been sanctioned till the end of the current calendar year. No recommendation is made as to the source from which the cost of the

NOTES—First Sheet.

(2

G. R. S. 12]

General and Revenue Secretariat.

SR File No. 66 of 1914.

Serial No.

Estabt has to be met if the arrangement has to be continued after this period. In this connection attention is invited to the D.O. of Mr Campbell dated 27th July 1914 when the question of the formation of this Estabt was under consideration and for orders with references.

2 Briefly stated the opinion of the Excise Comr is that the present experiment has not been much of a success chiefly owing to the want of sympathy and co-operation between the District authorities & the Special Staff, and that it is better that another Scheme may be formulated after Consulting the former. In other words he proposes that the Special Staff may be disbanded. Consequently he has not is silent as regards the source from which the Cos has to be met if the Establishment were to be continued beyond December.

3 Most of the Dy Comrs have also expressed themselves against the Scheme.

Secy) MR 17.12.

marked Immediate as per orders of the Assistant Secretary.

MR

NOTE—Contn. sheet.

GPB—25,000—2-11-14

General and Revenue Secretariat. | S.R File No. 66 of 1914

Serial No. 4

Do these provisions in the Budget? Today

5 Please note the information required

Dues 18/12

Mest 18/12

Subd

6 There is only provision till 31-12-1914. Please see budget pages 45 and 46 of the current year's budget.

Mest 18/12/14

Mest 18/12

7 I doubt whether it is expedient for Govt to form the Continuance of the Special temporary organisation when its unsuitability is emphasized by the majority of the Dist Commrs and what is more, by the technical Head of the Dept. The Establishment may cease to exist and proposals for a revised scheme may be called for from the Forest Commr.

Dues of Rao 19/12

Mon 19/12

Second member as above

8 In my opinion, it is of doubtful expediency to abolish the present selection list until the Forest Commr is able, in consultation with the Govt, to suggest a more satisfactory scheme. Until there is a necessity for the Selection List cannot be quashed. A Dept which brings in a measure like the Forest Bill has to be very carefully guarded against tampering & there

Dues 18/12 at 11 pm

NOTE—Contn. sheet.

GPB—25,000—2-11-14

F. R. S. 12]

General and Revenue Secretariat.

SR File No. 66 of 1914.

Serial No.

Chief Medicine which means so much loss of Govt. revenue the ordinary Govt. of a Range or a Dist. can scarcely cope with this work as our present experience has shown. Such an Govt. is not unique to our State alone. The neighbouring Residencies of Bombay & Madras have also on a very extensive scale. The present scale that we have is quite a modest one & in fact, will have to be considerably increased if satisfactory work is to be expected from the Govt. The Rs. 1000 has been necessary for the present scheme not finding favour with the D. Comrs. This was not altogether unexpected. It sometimes happens that the Provincial Govt. has to refuse the wishes of the regular Govt. of a Range in certain cases which certainly is not a very pleasant task. The Govt. Rs. officers have not shown much aptitude for detective work. So, unless there is a Provincial Dept. directly under the orders of

NOTE—Contn. sheet.

GPB—25,000—2-11-14

(5)

G. R. S. 12]

General and Revenue Secretariat.

S.R. File No. 66-14 of ~~191~~ .

Serial No.

No 8 [illegible] C.I.D is in the Police dept, I fear there will be little a work of detection the present establishment. With some experience of the working of this staff, will, I am sure, be of very great assistance. I must therefore recommend the continuance of the present scheme until the Re. Commission which [illegible] has been appointed has submitted its report.

23/12/14

Devan

3513
25-12-14

Recd 1-30 PM
SP 25/12

9. I think a check establishment like this is absolutely necessary considering the large revenue that has to be protected.

10 This subject may be brought up at the meeting of the Council on the 4th instant.

CS Pillai 2/1 2.1.15 AG

NOTE—Contn. sheet.

GPB—25,000—2-11-14

GPB—1,000—19-7-13

6

Extract from the Proceedings of the 343rd Meeting of the Council of His Highness the Maharaja, held at Bangalore on the 4th January 191 5.

13. SUBJECT. - (Clause iii of the Schedule).

Question of continuing the Special Detective Staff of the Excise Department, beyond 31st December 1914.

OPINION OF THE COUNCIL.

The Special Detective Staff may be continued up to the end of June 1915 and a supplemental grant may be sanctioned to meet the cost. Proposals for a better scheme may be called for from the Excise Commissioner.

Sd. M.Visvesvaraya,
Dewan of Mysore

"Extract"

D. M. Ramanujachar 6/1

Offg.Secretary to Government.

(7)

G. R. S. 12]

General and Revenue Secretariat.

8R File No. 66 of 1914.

Serial No.

11 Orders of the Council.

The Special Detective Staff may be continued up to the end of June 1915 and a supplemental grant may be sanctioned to meet the cost. Proposals for a better scheme may be called for from the Excise Commissioner.

Draft
5/1

12

Forwarded to the Fin. Secy for favour of Opinion. The amount of supplemental grant required may also kindly be stated.

782

Draft of Fin Secy
5/1

13 There is no financial objection to the proposal as it is considered necessary to continue the establishments of Excise revenue. The provision required for meeting the charges for five months of the current year is Rs 2565 as per details in margin. The amount is small and it may not be necessary to sanction an additional grant. The Excise Commr. may be able to find the amt by reappropriation.

Draft
5-1-15

x

Cost of Provincial party.
i. Pay of Supt. 300
ii Pay & allowance of Esh: 377
677
iii Deduct Pay of men drafted from the Permanent staff 224
Net ... 453 p.m.

District parties.
Allce-to-Sub Inspectors and menials 60 p.m.

Total 513 p.m.
for 5 months.
Rs. 2565

NOTE—Contn. sheet.

for 11

Draft

8/1.

PB—60,000—7-11-13.

(9)

F. R. S. 12]

General and Revenue Secretariat.

8R File No. 66 of 1914.

Serial No.

8R not in flag O.

14 The Excise Comm^r has stated in his letter no. 32440 dtd 7th Nov^r 914 that no reappropriation is possible to meet an expenditure of Rs 432 ~~and~~ in connection with the employment of watchers for ganja cultivation. A reappropriation was sanctioned from the head "Remuneration to Attack Carrying Contractors" to meet this small amount.

15 It appears therefore that it is not possible to meet the extra charge of Rs 256 and the expenditure to be incurred on account of travelling allowances to the Detective staff (from the Last Mogh- ~~charge~~ head) this expenditure may also be met from the source pointed out in the preceding paragraph ~~cannot be now stated as~~ there are no data for gauging the probable expenditure under that head.

Submitted for orders.

M 3 Nov 16 As the Resn is not in force now Jan addl
8/1/15 The Govt Grant Exp^r was for the present
be met out of provision for remuneration for
carrying Contractors - The chances are that

NOTE—Contn. sheet.

PB—25,000—2-11-14

2254
2310

(9)

F. R. S. 12]

General and Revenue Secretariat.

SR File No. 66 of 1914.

Serial No.

There may be considerable savings under this head: But if Cable on the reduced provision is found insufficient an addition to this provision by transfer from some other head may have to be sanctioned later on in the year - 17. A draft on these lines may be put up by. 8.1.15.

18 Draft submd accordingly.

Mr 73 9/1/15 — by Phan. put up a ~~from~~ hdy draft by. 11/1

20 Fdy draft submd.

Mr 73 13/1/15 (2nd member) by 13.1.15

4 Approved

16/1

22 Issue by 16/1

2 2. The Excise Comm's proposal 3330-1 of 20-1-15 briefly that the staff be continued upto the end of June 1915 — with a request that proposals may be sent up for placing this establishment on a satisfactory footing

B Hon

NOTE—Contn. sheet.

GPB—25,000—2-11-14

Recd 4pm. 14/12

19

FROM

P.Raghavendra Rao, Esq.,B.A.B.L,
Excise Commissioner in Mysore.

To

D.M. Narasinga Rao, Esq., B.A.B.
Secretary to the Government of
H. H. the Maharaja of Mysore,
Gen. and Rev. Depts.

Dated 9th December 1914.

Despatched

Received

General No. 4170

Enclosure No. 1 Report & 1 Statement

SUBJECT.

Reporting on the working of the Detective Staff.

DIARY No. 2254

1914-15

SECTION

FILE No. 66-14

SERIAL No. 1

GPB—1,350—25-11-12

OFFICE OF THE EXCISE COMMISSIONER IN MYSORE.

Bangalore, dated...9th..December....1914.

FROM

P. Raghavendra Rao, Esq., B.A., B.L.,
Excise Commissioner in Mysore.

To

D.N. Narasinga Rao, Esq., B.A., B.L.,

Offg: *Secretary to the Government of*
His Highness the Maharaja of Mysore,
General and Revenue Departments.

Sir,

With reference to Government Proceedings, No. Fl.3190-1/ S.R. 82-13-5, dated 23rd December 1913, sanctioning a revised scheme for the special Detective Staff, for a period of one year ending 31st December 1914, I have the honor to submit, herewith, the report in original of the Detective Superintendent's ~~report~~ on the working of the staff up to the end of October 1914, and to give a short resume of the circum-stances which led to its formation, together with, an expression of my own opinion in the matter.

2. The formation of a Frontier Patrol Party was first sanctioned as a temporary measure for the Kolar Gold Fields, in Government Order No. 147-8/ Ex.F.1-97, dated 15th September 1902, with a view to putting down the smuggling of exciseable articles and illicit distillation of liquor on the borders of Bowringpet Taluk with an establishment, consisting of an Assistant Inspector on Rs 35/- plus 10 and 6 peons, placed under the control of the Range Inspector. This continued till the year 1906-07, when it was abolished, agreeably to the recommendation of the Retrenchment Committee, as ordered in Government Proceedings No. Fl.9243-54/S.R.145-06-1, dated 15th June 1907. But this was revived again in 1908-09 on the recommendation of Mr. F.H. Sparkes, then Excise Commissioner, and Government Order No. Fl. 81-2/ S.R.20-10-6, dated 4th July 1911 sanctioned its continuance till the end of 1913-14. In the meanwhile, owing to the formation of the Provincial Detective Staff, the Kolar Gold Fields Party was withdrawn

and

and merged in it.

3. Independent of the Kolar Gold Field Party, a proposal to get the existing Sub-Inspectors and some menials trained in detection work under Mr. Abdulla Sherieff, with a view to their employment as a Detective force, was submitted to - - Government by Mr. H.H. Sparkes, so far back as on 24th July 1909. In reply, the Excise Commissioner was asked, demi-officially, whether Mr. Abdulla Sherieff could not undertake the work without prejudice to his own duties, making a start within his own District (Kadur), as (1) his control over the men and (2) the opportunities for giving practical instruc--tion, would be of "great help in the inauguration of the - - scheme in a quiet way." Government also replied officially that the proposal was impracticable on account of the extra expenditure it entailed and observed that Mr. Sheriff might be taken on as Office Assistant and his services utilized also for the special work, the then Assistant Commissioner, Mr. B. Shamanna being sent out into the Districts. But the Excise Commissioner replied in his No. 3051, dated 4th October 1909 that " it was quite impracticable to send out Mr. Shamanna and as it was evident that Government did not wish to improve matters, it would be better to leave the proposal - - alone ". The matter was then dropped for the time being.

4. A year later, while reporting to Government on the subject of the interchange of toddy yielding trees between the Bombay and the Mysore Governments, Mr. Sparkes after a detailed inspection of the frontier Taluks, submitted a - - report in this office No. 3036, dated 30th September 1910, bringing to the notice of Government that illicit distillation and smuggling were rife in certain parts therein men--tioned that to deal with them a complete Detective Staff was required, that to expect the present untrained and in-

adequate

inadequate staff to cope with them was puerile, that the few abortive attempts made would render the department a laughing stock, and adding, that if Government thought of taking up the matter seriously he would be happy to submit proposals.

5. A series of illicit distillation cases having been taken up in Shimoga Range, the then Deputy Commissioner -- reported in April 1911 on the good work done by the then Excise Inspector (Mr. J.F. D'Costa) and urged on the necessi-ty of employing a special Detective Staff with Mr. D'Costa at its head on the salary and with the status of a Deputy Amildar. Mr. Sparkes, while agreeing with the Deputy Commissioner in his recommendation, invited the attention of Government to his previous reference, (para 4 supra), pointed out that the physical features of the Malnad afforded facilities for the commission of malpractices, and -- solicited orders as to whether Government were desirous of allowing the Excise Commissioner to work out a scheme for a Detective Department. In reply, Government called for moderate proposals, and Mr. K.S. Doraswami Iyer, who was the officiating Excise Commissioner at the time, submitted for sanction, proposals for forming 4 strong parties to patrol the frontiers at a cost of Rs. 518/- per mensem. During the time that Mr. C. Srikantesvara Iyer officiated as Excise Commissioner a reminder to Government for an early sanction to this scheme issued on 1st July 1912, but over the signa-ture of Sirdar, Mr. M. Kantaraj Urs, who had meantime assume charge of this office.

6. When matters stood thus, the Excise Commissioner was, on 6th August 1912, consulted demi-officially by Government, to consider the proposal made by Mr. H.H. Sparkes to place Mr. Abdulla Sheriff on special duty to give the necessary training

training to the subordinate Excise staff and to give expres-
-sion to his opinion in the matter. The Excise Commissioner having replied that the proposal was worth giving a trial and submitted a copy of the Memo drawn up by Mr. Abdulla Sheriff, Government were pleased to place the latter on special duty for a period of one year from 16th October 1912 for giving a training to the existing Patrol Sub-Inspectors and peons and employing them in such places where their services might be required. Agreeably to this, the staff withdrawn was -- placed under the direct control of the Detective Superintend-
dent.

7. In applying for sanction to the continuance of the Detective staff till the end of December 1914, a revised scheme was proposed, whereby Provincial and District Parties were constituted, the former to work directly under the -- Detective Superintendent and the latter under the District Excise Officers. The Provincial Staff was to include not only the full complement of the Kolar Gold Field Party but also one Range Inspector set free by the abolition of Tarikere as an independent Range and 5 Sub-Inspectors and menials, the total cost thereof, including the local allowances, amounting to Rs. 377/- per mensem, exclusive of Rs. 300/- being the con-
-solidated salary of the Superintendent. The District staff consisting of 12 Sub-Inspectors and 24 menials was to get Rs. 60/-, per mensem, in the shape of local allowance. This proposal received sanction in due course, vide Government Order No. Fl.3190-1/S.R.82-13-5, dated 23rd December 1913.

8. The work done by the Detective Staff is detailed in the Administration Reports of the two years during which it has been in existence, and the Detective Superintendent has also submitted since, his report on its working up to the end of October 1914. He is of opinion that the work done by the

the Party, in spite of considerable drawbacks and difficul-
-ties, has been more(?) satisfactory and it is expected that with a better paid staff on a permanent basis better results ~~can~~ could be achieved ". The marginally noted figures indicate the number of cases detected by the Detective Staff since its inception.

		1913-25	1914. 57
Offences relating to	Arrack	25	57
- do -	Toddy	2	69
- do -	Ganja	48	42
- do -	Opium	5	4
- do -	Foreign Liqs. & Miscella--neous.	22	24
	Total	102	196

9. An expression of their opinion in the matter was called for from all the Deputy Commissioners, and excepting the Deputy Commis-
-sioner, Tumkur, from whom a reply is ~~still~~ yet due, the other Deputy Commissioners have furnished their opinion on the working of the present Detective Staff as detailed briefly below : -

(1) Deputy Commissioner, Bangalore. Work of the staff has not been up to expectations. As the general staff is quite inadequate and over-worked to meet the situation, it is proposed that the Detective Party may be disbanded and sent back to their Ranges.

(2) Deputy Commissioner, Kolar. Working of the staff has not been satisfactory so far.

(3) Deputy Commissioner, Mysore. The existence of an organised agency cannot fail to have considerable preventive value and ~~there~~ with more co-operation on the part of the local Excise Staff, the District Party is sure to amply justify its existence.

Pleas

(4) Deputy Commissioner, Hassan. The Detective staff has not shown activity in the District and the general staff has been working satisfac--torily in putting down offences against Excise Revenue.

(5) Deputy Commissioner, Kadur. Reversion to the old practice of making Range Officers wholly responsible for detection work in their Ranges is suggested, extra establishment being given to them whereever necessary.

(6) Deputy Commissioner, Shimoga. A separate Detective Party which is not subject to the control of the Range Inspector is not the most satisfactory arrangement. It would be prefer--able to give an extra staff each consisting of a Sub-Inspector and 4 or 5 peons to the Excise Inspectors of Shimoga and Honnalli to put down illicit distillation. The withdrawal of the general staff has affected the efficient per--formance of the ordinary duties of the Ranges. Regarding the work done by the staff, it may be stated to have been fairly satisfactory.

A separate agency in the same District does not work smooth. Sub-Inspectors are disabled from conducting house searches and have to wait for superior Officers of the Police and the - - Excise Departments. The regular staff should be made entirely responsible, the men withdrawn being sent back to their Ranges.

(7) Deputy Commissioner, Chitaldrug. Opinion reserved till the return of the permanent Dis--trict Excise Officer who is on deputation in the Abkari Distillery School, Madras.

Reel

10. In Madras, there is both an ordinary Preventive Establishment as well as a Special Establishment, more especially for detection work on the Railways.

11. It will be seen from the above summary that the feeling in the Districts is not, on the whole, favourable to the existing arrangement, and that, while some of the Deputy Commissioners have expressed themselves explicitly, others have given vent to expression of a guarded type. My own idea is, that the result of the experiment has not been till now, what can be called a success. But it is clear that there has been a want of sympathy with the movement, and there has been little co-operation either throughout. As matters have stood, jealousies appear to have arisen, as also attempts to play at cross purposes. Theoretically and on paper, the scheme as it stands, has much to commend it, but practically and in the working, it has been unable to stand the test. Moreover, it appears to me, that unless and until the full sympathy and support of the District authorities can be ensured, any scheme, however sound and desirable it may be, is doomed to dismal failure. I am, therefore, of opinion that in order to formulate a scheme which is likely to lead to practical results, it is very necessary to take the District authorities into confidence, ascertain exactly what the situation is and how it is proposed to be met and then to work the details - of a scheme - for the consideration of Government. It may be considered that the District authorities are not quite experts in this matter and that the present Detective Superintendent, who was at one time in the Detective Branch of the Excise Department of Burmah, must be presumed to know more and better than any of them. Per contra, it can be said that the District authori-ties are actually called upon to express their views upon, or

to carry out schemes, which are more or less of quite a technical nature, and that the experience gained in Burmah cannot be of much avail here, since the conditions prevailing in these two Provinces are so very dissimilar. But I do not wish it to be understood that the Detective Superintendent has not tried to do his best. He has worked hard and tried to do his best and about this, there can be no doubt. Provision for the Detective Staff in the current year's Budget has, however, been made only till the end of the calendar year, and as the esta-blishment cannot, as such, be continued after 31-12-'14, I beg that I may be favoured with very early orders in the matter.

I have the honor to be,

Sir,

Your most obedient servant,

P Raghavendra Rao

10.12.14

Excise Commissioner.

MAS.

OFFICE OF THE EXCISE COMMISSIONER IN MYSORE.

4305

Bangalore, dated....14th December 1914.

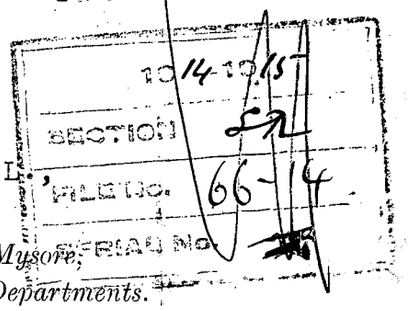
15 Dec 1914

FROM

P. Raghavendra Rao, Esq., B.A., B.L., DIARY No. 2340

Excise Commissioner in Mysore.

To



D.M. Narasinga Rao, Esq., B.A., B.L.,

Offg: *Secretary to the Government of*
His Highness the Maharaja of Mysore,
General and Revenue Departments.

Sir,

Paper under discussion.

In continuation of para 9 of my letter No. 4170, dated the 10th Instant, reporting on the working of the special Detective Staff I have the honor to state that the opinion of the Deputy Commissione Tumkur District, since received, is to the following effect :-

The provision of a Detective Staff, independent of the local Range staff, has tended to exercise a check over crime in many ways by providing an efficient link, independent of the local bias in the net-work of Patrol work. The continuance of the District Detective Party may, with advantage, be tried for a further period of two years before forming a definite opinion as to the utility of the staff. Brilliant results cannot be expected within such a short period of 8 or 9 months. Sufficient time should be allowed and the party should be employed more systematically than it has been possible to do during the short period of its existence. The rules for the working of the staff require some modifications, which may be done after discussing the same after holding a conference of all the District Excise Officers.

I have the honor to be,
Sir,
Your most obedient servant,

P Raghavendra Rao
14.12.14
Excise Commissioner.

9

FROM

Excise Commissioner in Mysore.

To

Secretary to the Government of
H. H. the Maharaja of Mysore,
Gen. and Rev. Depts.

Dated

Despatched

Received

General No.

Enclosure No.

SUBJECT.

GPB—1,350—25-11-12

Sanctions the continuance of the Detective Staff till the end of June 1915

19

Fidy Offr.

G.R.S. 28]

18/1

Compd
No 2E3320
478-14-6 9
File No. 66-14.

423-1/15 Serial No. 2

Diary No. of letter replied to 22574 / 2360

Proceedings of the Government of His Highness the Maharaja of Mysore

GENERAL AND REVENUE SECRETARIAT.
(S.R.)

, *the* 191

Z

READ—

1) GO no: 3190-1/S.R 82-13-5 dt 20/1/14 sanctioning a revised scheme of the Special Detective Estabt for a period of one year.

~~ORDER THEREON.~~ ~~No.~~

2) Letters nos 4170+4305 dt 5th & 14th Dec 1914 respectively, from the Excise Comnr in Mysore, reporting on the working of the staff during the year ~~covering this period referred to above~~.

over.

Date of issue

Signed by

Per mer disposal

SUBJECT.

7

order thereon:

no 3330-1 a 20th January/15

1. Govt consider that a check establt like the one now in existence is a necessity and are pleased to direct that this special staff be continued up to the end of June 1915, the extra cost on this account during the current year being met, ~~as a special case~~, out of the provision in the Budget under "Remuneration to contractors for carrying liquor" under 43 - Excise, Abt Executive Establt.

2. The Excise Commr is requested to submit at a very early date proposals, referred to in paragraph 11 of his letter of 9th Decr 1914, for placing this establt on a satisfactory footing.

6.

Mr 13.1.15.

For Secy to Govt.

To the Excise Commr in Mysore, with the Detective Superintt's report.
& the Comptroller to Govt, through the Finance Dept.

SB—20,000—2-10-11

Mr 73
19/1/15.